

State of West Virginia Office of the Attorney General

Patrick Morrisey Attorney General (304) 558-2021 Fax (304) 558-0140

July 27, 2016

VIA ELECTRONIC FILING

Mr. Mark Langer Clerk of the Court United States Court of Appeals for the District of Columbia Circuit E. Barrett Prettyman United States Courthouse 333 Constitution Avenue, N.W. Washington, D.C. 20001

Re: State of West Virginia, et al. v. EPA, et al., No. 15-1363 (and consolidated cases)

Dear Mr. Langer:

The State and state agency petitioners submit this letter under FRAP 28(j) to notify the Court of a recent decision of the U.S. Court of Appeals for the Fifth Circuit. Texas v. EPA, No. 16-60118, --F.3d--, 2016 WL 3878180 (5th Cir. July 15, 2016). Staying EPA's disapproval of certain "state implementation plans" under the Clean Air Act, the Fifth Circuit agreed that EPA failed to properly consider concerns about grid reliability when it imposed emission controls on power plants. Id. at *37-39. The court concluded that "EPA's assertions about grid reliability" were owed "diminished" deference because "EPA has no expertise on grid reliability." Id. at *39 (citing Food & Drug Admin. v. Brown & Williamson Tobacco Corp., 529 U.S. 120, 132 (2000)).

The Fifth Circuit's conclusion is consistent with this Court's similar conclusion in Delaware Dep't of Nat. Res. v. EPA, 785 F.3d 1, 18 (D.C. Cir. 2015) ("[G]rid reliability is not a subject of the Clean Air Act and is not the province of EPA."), and is relevant here in two ways.

First, it supports Petitioners' argument that the Rule requires clear congressional authorization because, inter alia, EPA has no expertise in managing electric generation. Pet. Core Br. 32-36 (discussing King v. Burwell, 135 S. Ct. 2480, 2489 (2015)). As Petitioners have explained, that expertise lies with state utilities regulators and FERC. Id. at 38; see also Ark. Elec. Coop. Corp. v. Ark. Pub. Serv. Comm'n, 461 U.S. 375, 377 (1983) ("the regulation of utilities is one of the most important of the functions traditionally associated with the police power of the States"); Texas, 2016 WL 3878180 at *39 ("FERC . . . is the federal expert in that area.").

Second, it supports Petitioners' argument that EPA has failed to show that the Rule will not detrimentally affect grid reliability. Pet. Record Br. 20, 40. As the Fifth Circuit explained, regardless of whether EPA consulted with outside experts, EPA Br. 55, EPA's lack of expertise "diminishe[s]" any deference owed to agency conclusions supporting the Rule. Texas, 2016 WL 3878180 at *39.

Respectfully submitted, Dated: July 27, 2016

/s/ Scott A. Keller

Ken Paxton

ATTORNEY GENERAL OF TEXAS

Jeffrey C. Mateer

First Assistant Attorney General

Scott A. Keller

Solicitor General

Counsel of Record

P.O. Box 12548

Austin, TX 78711-2548

Tel: (512) 936-1700

scott.keller@texasattorneygeneral.gov

Counsel for Petitioner State of Texas

/s/ Elbert Lin

Patrick Morrisey

ATTORNEY GENERAL OF WEST

Virginia

Elbert Lin

Solicitor General

Counsel of Record

J. Zak Ritchie

Assistant Attorney General

State Capitol Building 1, Room 26-E

Charleston, WV 25305

Tel: (304) 558-2021

Fax: (304) 558-0140

elbert.lin@wvago.gov

Counsel for Petitioner State of West Virginia

/s/ Andrew Brasher

Luther Strange

ATTORNEY GENERAL OF ALABAMA

Andrew Brasher

Solicitor General

Counsel of Record

501 Washington Avenue

Montgomery, AL 36130

Tel: (334) 353-2609

abrasher@ago.state.al.us

Counsel for Petitioner State of Alabama

/s/ John R. Lopez IV

Mark Brnovich

Document #1627204

ATTORNEY GENERAL OF ARIZONA

John R. Lopez IV

Counsel of Record

Dominic E. Draye

Keith J. Miller

Assistant Attorneys General

Maureen Scott

Janet Wagner

Janice Alward

Arizona Corp. Commission,

Staff Attorneys

1275 West Washington

Phoenix, AZ 85007

Tel: (602) 542-5025

john.lopez@azag.gov

dominic.draye@azag.gov

keith.miller@azag.gov

Counsel for Petitioner Arizona Corporation Commission

/s/ Lee Rudofsky

Leslie Rutledge

ATTORNEY GENERAL OF ARKANSAS

Lee Rudofsky

Solicitor General

Counsel of Record

Jamie L. Ewing

Assistant Attorney General

323 Center Street, Suite 400

Little Rock, AR 72201

Tel: (501) 682-5310

lee.rudofsky@arkansasag.gov

Counsel for Petitioner State of Arkansas

/s/ Frederick Yarger

Cynthia H. Coffman

ATTORNEY GENERAL OF COLORADO

Frederick Yarger

Solicitor General

Counsel of Record

1300 Broadway, 10th Floor

Denver, CO 80203

Tel: (720) 508-6168

fred.yarger@state.co.us

Counsel for Petitioner State of Colorado

/s/ Jonathan L. Williams

Pamela Jo Bondi

ATTORNEY GENERAL OF FLORIDA

Jonathan L. Williams

Deputy Solicitor General

Counsel of Record

Jonathan A. Glogau

Special Counsel

Office of the Attorney General

PL-01, The Capitol

Tallahassee, FL 32399-1050

Tel: (850) 414-3818

Fax: (850) 410-2672

jonathan.williams@myfloridalegal.com jonathan.glogau@myfloridalegal.com

Counsel for Petitioner State of Florida

/s/ Britt C. Grant

Samuel S. Olens

ATTORNEY GENERAL OF GEORGIA

Britt C. Grant

Solicitor General

Counsel of Record

40 Capitol Square S.W.

Atlanta, GA 30334

Tel: (404) 656-3300

Fax: (404) 463-9453

bgrant@law.ga.gov

Counsel for Petitioner State of Georgia

/s/ Timothy Junk

Gregory F. Zoeller

ATTORNEY GENERAL OF INDIANA

Timothy Junk

Deputy Attorney General

Counsel of Record

Indiana Government Ctr. South

Fifth Floor

302 West Washington Street

Indianapolis, IN 46205

Tel: (317) 232-6247

tim.junk@atg.in.gov

Counsel for Petitioner State of Indiana

/s/ Jeffrey A. Chanay

Derek Schmidt

ATTORNEY GENERAL OF KANSAS

Jeffrey A. Chanay

Chief Deputy Attorney General

Counsel of Record

Bryan C. Clark

Assistant Solicitor General

120 S.W. 10th Avenue, 3rd Floor

Topeka, KS 66612

Tel: (785) 368-8435

Fax: (785) 291-3767

jeff.chanay@ag.ks.gov

Counsel for Petitioner State of Kansas

/s/ Joe Newberg

Andy Beshear

ATTORNEY GENERAL OF KENTUCKY

Mitchel T. Denham

Assistant Deputy Attorney General

Joseph A. Newberg, II

Assistant Attorney General

Counsel of Record

700 Capital Avenue

Suite 118

Frankfort, KY 40601

Tel: (502) 696-5611

joe.newberg@ky.gov

Counsel for Petitioner Commonwealth of Kentucky

/s/ Steven B. "Beaux" Jones

Jeff Landry

ATTORNEY GENERAL OF LOUISIANA

Filed: 07/27/2016

Steven B. "Beaux" Jones

Counsel of Record

Duncan S. Kemp, IV

Assistant Attorneys General

Environmental Section – Civil Division

1885 N. Third Street

Baton Rouge, LA 70804

Tel: (225) 326-6085

Fax: (225) 326-6099

jonesst@ag.state.la.us

Counsel for Petitioner State of Louisiana

/s/ Donald Trahan

Herman Robinson

Executive Counsel

Donald Trahan

Counsel of Record

Elliott Vega

LOUISIANA DEPARTMENT OF

ENVIRONMENTAL QUALITY

Legal Division

P.O. Box 4302

Baton Rouge, LA 70821-4302

Tel: (225) 219-3985

Fax: (225) 219-4068

donald.trahan@la.gov

Counsel for Petitioner State of Louisiana Department of Environmental Quality

/s/ Monica Derbes Gibson

Monica Derbes Gibson

Lesley Foxhall Pietras

LISKOW & LEWIS, P.L.C.

701 Poydras Street, Suite 5000

New Orleans, LA 70139

Tel: (504) 556-4010

Fax: (504) 556-4108

mdgibson@liskow.com

lfpietras@liskow.com

Counsel for Petitioner Louisiana Public Service Commission

/s/ Aaron D. Lindstrom

Bill Schuette

ATTORNEY GENERAL FOR THE PEOPLE

OF MICHIGAN

Aaron D. Lindstrom

Michigan Solicitor General

Counsel of Record

P.O. Box 30212

Lansing, MI 48909

Tel: (515) 373-1124 Fax: (517) 373-3042

lindstroma@michigan.gov

Counsel for Petitioner People of the State of

Michigan

<u>/s/ Harold E. Pizzetta, III</u>

Filed: 07/27/2016

Jim Hood

ATTORNEY GENERAL OF THE STATE OF

MISSISSIPPI

Harold E. Pizzetta

Assistant Attorney General

Civil Litigation Division

Office of the Attorney General

Post Office Box 220

Jackson, MS 39205

Tel: (601) 359-3816

Fax: (601) 359-2003

hpizz@ago.state.ms.us

Counsel for Petitioner State of Mississippi

<u>/s/ Donna J. Hodges</u>

Donna J. Hodges Senior Counsel

MISSISSIPPI DEPARTMENT OF

ENVIRONMENTAL QUALITY

P.O. Box 2261

Jackson, MS 39225-2261

Tel: (601) 961-5369

Fax: (601) 961-5349

donna_hodges@deq.state.ms.us

/s/ Todd E. Palmer

Todd E. Palmer

Valerie L. Green

MICHAEL, BEST & FRIEDRICH LLP

601 Pennsylvania Ave., N.W., Suite 700

Washington, D.C. 20004-2601

Tel: (202) 747-9560

Fax: (202) 347-1819

tepalmer@michaelbest.com vlgreen@michaelbest.com

Environmental Quality

Counsel for Petitioner Mississippi Department of Counsel for Petitioner Mississippi Public Service

Commission

/s/ James R. Layton

Chris Koster

ATTORNEY GENERAL OF MISSOURI

James R. Layton

Solicitor General

Counsel of Record

P.O. Box 899

207 W. High Street

Jefferson City, MO 65102

Tel: (573) 751-1800 Fax: (573) 751-0774

james.layton@ago.mo.gov

Counsel for Petitioner State of Missouri

/s/ Dale Schowengerdt

Timothy C. Fox

ATTORNEY GENERAL OF MONTANA

Alan Joscelyn

Chief Deputy Attorney General

Dale Schowengerdt

Solicitor General

Counsel of Record

215 North Sanders

Helena, MT 59620-1401

Tel: (406) 444-7008

dales@mt.gov

Counsel for Petitioner State of Montana

/s/ Justin D. Lavene

Douglas J. Peterson

ATTORNEY GENERAL OF NEBRASKA

Dave Bydlaek

Chief Deputy Attorney General

Justin D. Lavene

Assistant Attorney General

Counsel of Record

2115 State Capitol

Lincoln, NE 68509

Tel: (402) 471-2834

justin.lavene@nebraska.gov

Counsel for Petitioner State of Nebraska

/s/ John R. Renella

Robert Lougy

ACTING ATTORNEY GENERAL OF NEW

JERSEY

David C. Apy

Assistant Attorney General

John R. Renella

Deputy Attorney General

Counsel of Record

Division of Law

R.J. Hughes Justice Complex

P.O. Box 093

25 Market Street

Trenton, NJ 08625-0093

Tel. (609) 292-6945

Fax (609)341-5030

john.renella@dol.lps.state.nj.us

Counsel for Petitioner State of New Jersey

/s/ Sam M. Hayes

Sam M. Hayes
General Counsel
Counsel of Record
Craig Bromby
Deputy General Counsel
Andrew Norton
Deputy General Counsel
NORTH CAROLINA DEPARTMENT OF
ENVIRONMENTAL QUALITY
1601 Mail Service Center
Raleigh, NC 27699-1601
Tel: (919) 707-8616
sam.hayes@ncdenr.gov

Counsel for Petitioner North Carolina Department of Environmental Quality

<u>/s/ Paul M. Seby</u>

Wayne Stenehjem
ATTORNEY GENERAL OF NORTH
DAKOTA
Margaret Olson

Filed: 07/27/2016

Assistant Attorney General North Dakota Attorney General's Office 600 E. Boulevard Avenue #125 Bismarck, ND 58505

Tel: (701) 328-3640 maiolson@nd.gov

Paul M. Seby Special Assistant Attorney General State of North Dakota GREENBERG TRAURIG, LLP 1200 17th Street, Suite 2400 Denver, CO 80202

Tel: (303) 572-6500 Fax: (303) 572-6540 sebyp@gtlaw.com

Counsel for Petitioner State of North Dakota

/s/ Eric E. Murphy

Michael DeWine

ATTORNEY GENERAL OF OHIO

Eric E. Murphy

State Solicitor

Counsel of Record

30 E. Broad Street, 17th Floor

Columbus, OH 43215

Tel: (614) 466-8980

eric.murphy@ohioattorneygeneral.gov

Counsel for Petitioner State of Ohio

/s/ David B. Rivkin, Jr.

E. Scott Pruitt

ATTORNEY GENERAL OF OKLAHOMA

Filed: 07/27/2016

Patrick R. Wyrick

Solicitor General of Oklahoma

313 N.E. 21st Street

Oklahoma City, OK 73105

Tel: (405) 521-4396

Fax: (405) 522-0669

fc.docket@oag.state.ok.us

scott.pruitt@oag.ok.gov

David B. Rivkin, Jr.

Counsel of Record

Mark W. DeLaquil

Andrew M. Grossman

BAKER & HOSTETLER LLP

Washington Square, Suite 1100

1050 Connecticut Ave., N.W.

Washington, D.C. 20036

Tel: (202) 861-1731

Fax: (202) 861-1783

drivkin@bakerlaw.com

Counsel for Petitioners State of Oklahoma and Oklahoma Department of Environmental Quality

/s/ James Emory Smith, Jr.

Alan Wilson

ATTORNEY GENERAL OF SOUTH

CAROLINA

Robert D. Cook

Solicitor General

James Emory Smith, Jr.

Deputy Solicitor General

Counsel of Record

P.O. Box 11549

Columbia, SC 29211

Tel: (803) 734-3680

Fax: (803) 734-3677

esmith@scag.gov

Counsel for Petitioner State of South Carolina

/s/ Steven R. Blair

Marty J. Jackley

ATTORNEY GENERAL OF SOUTH

DAKOTA

Steven R. Blair

Assistant Attorney General

Counsel of Record

1302 E. Highway 14, Suite 1

Pierre, SD 57501

Tel: (605) 773-3215

steven.blair@state.sd.us

Counsel for Petitioner State of South Dakota

/s/ Tyler R. Green

Sean Reyes

ATTORNEY GENERAL OF UTAH

Tyler R. Green

Solicitor General

Counsel of Record

Parker Douglas

Federal Solicitor

Utah State Capitol Complex

350 North State Street, Suite 230

Salt Lake City, UT 84114-2320

pdouglas@utah.gov

Counsel for Petitioner State of Utah

/s/ Misha Tseytlin

Brad D. Schimel

ATTORNEY GENERAL OF WISCONSIN

Misha Tseytlin

Solicitor General

Counsel of Record

Andrew Cook

Deputy Attorney General

Delanie M. Breuer

Assistant Deputy Attorney General

Wisconsin Department of Justice

17 West Main Street

Madison, WI 53707

Tel: (608) 267-9323

tseytlinm@doj.state.wi.us

Counsel for Petitioner State of Wisconsin

Filed: 07/27/2016

/s/ James Kaste

Peter K. Michael

ATTORNEY GENERAL OF WYOMING

James Kaste

Deputy Attorney General

Counsel of Record

Michael J. McGrady

Erik Petersen

Senior Assistant Attorneys General

Elizabeth Morrisseau

Assistant Attorney General

2320 Capitol Avenue

Cheyenne, WY 82002

Tel: (307) 777-6946

Fax: (307) 777-3542

james.kaste@wyo.gov

Counsel for Petitioner State of Wyoming

CERTIFICATE OF SERVICE

I certify that on this 27th day of July, 2016, a copy of the foregoing Federal Rule of Appellate Procedure 28(j) Letter was served electronically through the Court's CM/ECF system on all registered counsel.

/s/ Elbert Lin
Elbert Lin

Filed: 07/27/2016