Policy Aspects of Time-Variant Pricing (TVP) of Electricity

> Tim Brennan, UMBC and RFF brennan@umbc.edu

The Future of TVP in New York On the REV Agenda: The Role of Time-Variant Pricing

New York Department of Public Service, Environmental Defense Fund, Institute for Policy Integrity—NYU School of Law

> New York, NY Mar. 31, 2015

## The basis for TVP

- Primary justification for TVP: Avoiding critical peak investments in generation and transmission
  - Top 15% of capacity in MD used < .5% of annual hours
- Not a huge effect on total energy use
  - o Recall maybe 1%, if that
  - o Less if use redistributed (washers, dryers)
- Environmental effects small, may be negative
  - o Baseload could pollute more than peak
- One possible advantage: Match use to renewable intermittency?
  - Monitor "always on" appliances to match variation in wind, cloud cover

#### Is there a market failure?

- Installing TVP: "Buy at \$400, sell at \$50 ..." suggest not
- Reduced blackout externality from reducing CPP use
- Implementing a baseline if using credits for reduced use
- Prices on peak too low because of regulation, socialized cost of capacity markets?
- Environmental not all that clear for reasons mentioned above
- Asymmetric information, that is, would people believe saving claims?

#### Should customers be kept from buying non-TVP?

- Offer customers option for constant prices
  - o Retail providers see "true" time costs in wholesale markets
  - o Price will have to cover cost to of peak wholesale energy
- Retail providers (if open market) don't internalize outage cost
- Distributors could internalize but don't bear outage cost
  - Does decoupling attenuate incentives to worry about outages?
- Role of consumers overall
  - o Do they really want to know all their use data?
  - Regulation as substitute for search, not markets per se?
  - Much energy policy depends on consumer "failure"

# Other regulatory speculations

- Cost recovery
  - Rate of return issue: Sure, if allowed return includes any risk premium regarding net value
  - For some distribution utilities in retail, may not get (or need) cost recovery if avoided peak wholesale costs exceed costs of AMI/TVP
  - If upfront investment needs to be expensed, face "if utilities want it, it must be bad" syndrome

Decoupling

- In principle, distribution utility insulated from lost profits due to retail price > wholesale cost
- o But TVP benefits utility already
- Could reduce opposition to additional conservation policies for demand more at peak—but is that the right policy margin?

## **REV** goals and other regulatory issues

- TVP promotes demand response
- Improve energy efficiency (on peak)
  - o Do prices affect use? Ahmad, Frank say yes!
  - o Asymmetric information in TVP adoption
- Incentive for DG (DER) <u>if</u> DG works at peak periods
  o Solar panels?
- Who should provide TVP, energy management, DG?
  - o Regulated utility or competitive enterprises?
  - o Distribution needs pricing reform, move to fixed (telco history)
  - o "N<sup>th</sup> best" environmental policy may be usage-based recovery