ORAL ARGUMENT HEARD EN BANC ON SEPTEMBER 27, 2016

IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

STATE OF WEST VIRGINIA, et al., Petitioners, v. UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, et al., Respondents.

No. 15-1363 (and consolidated cases)

STATE AND MUNICIPAL INTERVENORS' OPPOSITION TO EPA'S REQUEST FOR FURTHER ABEYANCE

The undersigned State and Municipal Intervenors (State Intervenors) oppose the Environmental Protection Agency's renewed request for abeyance of this litigation "pending the conclusion of rulemaking." *See* EPA Status Rep. (filed May 2, 2018, Doc. No. 1729161), at 5. It has now been over a year since this Court's April 2017 grant of EPA's initial motion for abeyance premised on additional rulemaking, and EPA has neither completed a rulemaking nor even committed to a deadline for doing so. State Intervenors reiterate their continued opposition to EPA's attempt to stave off judicial review of the legality of the Clean Power Plan based on EPA's plans to repeal (and *possibly* replace) the Plan at some undisclosed future date. Nothing in EPA's latest filing provides a persuasive reason for this Court to further refrain from issuing a ruling on the merits of this critically-important measure limiting power plant pollution that is harming State Intervenors. EPA's request should be denied.

First, with respect to EPA's proposed repeal of the Clean Power Plan on the grounds that the Rule exceeds EPA's legal authority, *see* 82 Fed. Reg. 48,035 (Oct. 16, 2017), the agency provides no new information to warrant additional abeyance, only noting that the public comment period on the proposal has now ended. *See* May Status Rpt., \P 5 ("EPA is currently reviewing the comments submitted and considering what further action to take on the proposal"). Nor has EPA provided a firm deadline for completion of this rulemaking. Moreover, as previously noted, this Court need not wait for EPA to render its verdict on the legality of the Clean Power Plan given the exhaustive briefing and argument that has already taken place in the case. *See* State Intervenors' Opp. (filed Jan. 17, 2018, Doc. No. 1713215) at 2.

Second, EPA's Advance Notice of Proposed Rulemaking on "any new potential rule" to replace the Clean Power Plan, *see* 82 Fed. Reg. 61,507 (Dec. 28, 2017), likewise does not justify further abeyance of this case, as explained in State Intervenors' previous opposition. *See id.* at 2-3. The only new factual grounds EPA offers in its May status report is that "EPA is preparing a proposed rulemaking package that will be published in the Federal Register for public comment." *See*

2

May Status Rpt., ¶ 6. But this representation regarding a possible replacement does not even include a start date for publishing the proposal, much less an end date for promulgating a final rule. EPA's apparent lack of urgency in considering a potential replacement rule to address "the Nation's most important and urgent environmental challenge," EPA Final Brief in *West Virginia v. EPA* (filed April 22, 2016, Doc. No. 1609995) at 61, undermines the credibility of the agency's request.

State Intervenors again reiterate the other reasons cited in our prior filings why a merits ruling should be issued without further delay, including (1) the Court's "virtually unflagging" obligation to decide live cases or controversies, *see* State Intervenors' Resp. at 4, State Intervenors' Supp. Br. (filed May 15, 2017, Doc. No. 1675252) at 12-14, and State Intervenors' Opp. to Motion for Abeyance (filed April 5, 2017, Doc. No. 1669699) at 4-12; and (2) the fact that judicial economy would be advanced by a ruling, *see* State Intervenors' Resp. at 4-5 and State Intervenors' Opp. to Motion for Abeyance at 12-15.

For these reasons, the Court should reject EPA's request and rule on the merits of the Clean Power Plan. If the Court disagrees, and decides that further abeyance is appropriate, State Intervenors request that the Court continue to limit the period of any abeyance to 60 days and require EPA to file regular status reports.

3

Dated: May 9, 2018

Respectfully Submitted,

FOR THE STATE OF NEW YORK

BARBARA D. UNDERWOOD ACTING ATTORNEY GENERAL

/s/ Michael J. Myers¹

Steven C. Wu Deputy Solicitor General David S. Frankel Assistant Solicitor General Michael J. Myers Morgan A. Costello Brian M. Lusignan Assistant Attorneys General Environmental Protection Bureau The Capitol Albany, NY 12224 (518) 776-2400

¹ Counsel for the State of New York represents that the other parties listed in the signature blocks below consent to the filing of this motion.

FOR THE STATE OF CALIFORNIA

XAVIER BECERRA

ATTORNEY GENERAL Robert W. Byrne Sally Magnani Senior Assistant Attorneys General David A. Zonana Supervising Deputy Attorney General Jonathan Wiener M. Elaine Meckenstock Deputy Attorneys General 1515 Clay Street Oakland, CA 94612 (510) 879-1300

FOR THE STATE OF CONNECTICUT

GEORGE JEPSEN ATTORNEY GENERAL Matthew I. Levine Scott N. Koschwitz Assistant Attorneys General Office of the Attorney General P.O. Box 120, 55 Elm Street Hartford, CT 06141-0120 (860) 808-5250

Attorneys for the State of California, by and through Governor Edmund G. Brown, Jr., the California Air Resources Board, and Attorney General Xavier Becerra

FOR THE STATE OF DELAWARE

MATTHEW P. DENN ATTORNEY GENERAL Valerie S. Edge Deputy Attorney General Delaware Department of Justice 102 West Water Street, 3d Floor Dover, DE 19904 (302) 739-4636

FOR THE STATE OF HAWAII

RUSSELL A. SUZUKI ATTORNEY GENERAL William F. Cooper Deputy Attorney General 465 S. King Street, Room 200 Honolulu, HI 96813 (808) 586-4070

FOR THE STATE OF ILLINOIS

LISA MADIGAN

ATTORNEY GENERAL Matthew J. Dunn Gerald T. Karr Daniel I. Rottenberg Assistant Attorneys General 69 W. Washington St., 18th Floor Chicago, IL 60602 (312) 814-3816

FOR THE STATE OF MAINE

JANET T. MILLS ATTORNEY GENERAL Gerald D. Reid Natural Resources Division Chief 6 State House Station Augusta, ME 04333 (207) 626-8800

FOR THE COMMONWEALTH OF MASSACHUSETTS

MAURA HEALEY ATTORNEY GENERAL Melissa A. Hoffer Christophe Courchesne Assistant Attorneys General Environmental Protection Division One Ashburton Place, 18th Floor Boston, MA 02108 (617) 963-2423

FOR THE STATE OF IOWA

THOMAS J. MILLER ATTORNEY GENERAL Jacob Larson Assistant Attorney General Office of Iowa Attorney General Hoover State Office Building 1305 E. Walnut Street, 2nd Floor Des Moines, Iowa 50319 (515) 281-5341

FOR THE STATE OF MARYLAND

BRIAN E. FROSH ATTORNEY GENERAL Steven M. Sullivan Solicitor General 200 St. Paul Place, 20th Floor Baltimore, MD 21202 (410) 576-6427

FOR THE STATE OF MINNESOTA

LORI SWANSON ATTORNEY GENERAL Karen D. Olson Deputy Attorney General Max Kieley Assistant Attorney General 445 Minnesota Street, Suite 900 St. Paul, MN 55101-2127 (651) 757-1244

Attorneys for State of Minnesota, by and through the Minnesota Pollution Control Agency

FOR THE STATE OF NEW MEXICO

HECTOR BALDERAS ATTORNEY GENERAL Joseph Yar Assistant Attorney General Office of the Attorney General 408 Galisteo Street Villagra Building Santa Fe, NM 87501 (505) 490-4060

FOR THE STATE OF RHODE ISLAND

PETER F. KILMARTIN ATTORNEY GENERAL Gregory S. Schultz Special Assistant Attorney General Rhode Island Department of Attorney General 150 South Main Street Providence, RI 02903 (401) 274-4400

FOR THE COMMONWEALTH OF VIRGINIA

MARK HERRING ATTORNEY GENERAL Stephen A. Cobb Deputy Attorney General Donald D. Anderson Sr. Asst. Attorney General and Chief Matthew L. Gooch Assistant Attorney General Environmental Section 900 East Main Street Richmond, VA 23219 (804) 225-3193

FOR THE STATE OF OREGON

ELLEN F. ROSENBLUM ATTORNEY GENERAL Paul Garrahan Attorney-in-Charge Natural Resources Section Oregon Department of Justice 1162 Court Street NE Salem, OR 97301-4096 (503) 947-4593

FOR THE STATE OF VERMONT

THOMAS J. DONOVAN, JR. ATTORNEY GENERAL Nicholas F. Persampieri Assistant Attorney General Office of the Attorney General 109 State Street Montpelier, VT 05609-1001 (802) 828-3186

FOR THE STATE OF WASHINGTON

ROBERT W. FERGUSON ATTORNEY GENERAL Katharine G. Shirey Assistant Attorney General Office of the Attorney General P.O. Box 40117 Olympia, WA 98504-0117 (360) 586-6769

FOR THE DISTRICT OF COLUMBIA

KARL A. RACINE ATTORNEY GENERAL James C. McKay, Jr. Senior Assistant Attorney General Office of the Attorney General 441 Fourth Street, NW Suite 630 South Washington, DC 20001 (202) 724-5690

FOR BROWARD COUNTY, FLORIDA

JONI ARMSTRONG COFFEY COUNTY ATTORNEY Mark A. Journey Assistant County Attorney Broward County Attorney's Office 155 S. Andrews Avenue, Room 423 Fort Lauderdale, FL 33301 (954) 357-7600

FOR THE CITY OF NEW YORK

ZACHARY W. CARTER

CORPORATION COUNSEL Susan E. Amron Senior Counsel Katherine C. Schmid Counsel New York City Law Department 100 Church Street New York, NY 10007 (212) 356-2319

FOR THE CITY OF BOULDER

TOM CARR CITY ATTORNEY Debra S. Kalish City Attorney's Office 1777 Broadway, Second Floor Boulder, CO 80302 (303) 441-3020

FOR THE CITY OF CHICAGO

EDWARD N. SISKEL Corporation Counsel BENNA RUTH SOLOMON Deputy Corporation Counsel 30 N. LaSalle Street, Suite 800 Chicago, IL 60602 (312) 744-7764

FOR THE CITY OF PHILADELPHIA FOR THE CITY OF SOUTH MIAMI

MARCEL S. PRATT CITY SOLICITOR Scott J. Schwarz Patrick K. O'Neill **Divisional Deputy City Solicitors** The City of Philadelphia Law Department One Parkway Building 1515 Arch Street, 16th Floor Philadelphia, PA 19102-1595 (215) 685-6135

THOMAS F. PEPE CITY ATTORNEY City of South Miami 1450 Madruga Avenue, Ste 202 Coral Gables, Florida 33146 (305) 667-2564

CERTIFICATE OF COMPLIANCE WITH TYPE-VOLUME LIMIT

The undersigned attorney, Michael J. Myers, hereby certifies:

This document complies with the type-volume limitations of Fed. R. App. P.
27(d)(2). According to the word processing system used in this office, this
document, exclusive the caption, signature block, and any certificates of counsel,
contains 622 words.

2. This document complies with the typeface requirements of Fed. R. App. P. 32(a)(5) and the type-style requirements of Fed. R. App. P. 32(a)(6) because this document has been prepared in a proportionally spaced typeface in 14-point Times New Roman.

<u>/s/ Michael J. Myers</u> MICHAEL J. MYERS

CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing State and Municipal Intervenors' Opposition to EPA's Request for Additional Abeyance was filed on May 9, 2018 using the Court's CM/ECF system, and that, therefore, service was accomplished upon counsel of record by the Court's system.

> /s/ Michael J. Myers MICHAEL J. MYERS